

Refugee Reports

A News Service of the U.S. Committee for Refugees

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1989 STATISTICAL ISSUE

This is our special year-end statistical issue. In addition to tables and graphs on international and domestic refugee programs, the issue includes the index for Refugee Reports for Volume X, 1989. This issue begins with updates of refugee news.

° In the early morning hours of December 12, Hong Kong officials removed 51 Vietnamese asylum seekers from Phoenix House detention center, forced them to board a chartered Cathay Pacific jet and flew them back to Hanoi. This marked the first time in 15 years of Vietnamese boat flows, totalling at least 1.5 million people, that any have been involuntarily repatriated.

Following a wave of international protest, the British government agreed to postpone any further forced returns, at least until after the Christmas holidays. Among those criticizing Britain's actions were the U.S. government, members of Congress, refugee and human rights groups, British opposition parties, the European Parliament, and Pope John Paul.

A White House spokesman said that the United States "deeply regrets" the incident and supports voluntary repatriation. Congressional reaction was much sharper. "It's a disgrace," said Sen. Claiborne Pell (D-R.I.), chairman of the Senate Foreign Relations Committee.

"I am appalled that a group of Vietnamese were forced back to the country they left with such pain and difficulty," said Rep. Patricia Schroeder (D-Colo.). "At the same time, approximately 1,000 voluntary repatriates are awaiting return."

British Foreign Secretary Douglas Hurd said the forced return was necessary as a deterrent "to show people who may even now be planning to come in the spring, when the winds change and the season begins, that it is not a happy voyage."

Witnesses in Hanoi described the group of repatriates as looking tired and depressed as they were transported to a reception center six miles from the airport. They later returned to their home provinces of Haiphong and Quang Ninh in northern Vietnam.

Vietnamese officials insisted that, despite their government's repatriation agreement with Britain, Vietnam is opposed to forced repatriation. "Now we

IN THIS ISSUE:

- Update 1
- Reader Exchange.....4
- Statistics
 - ° Indochinese Refugee Camp Populations by Ethnic Group, as of Sept. 89.....5
 - ° Refugee Processing Priorities by Region.....6
 - ° Refugee Admissions to the U.S. and Refugee Admissions Ceilings, FY 75-89.....8
 - ° Southeast Asian Refugee Arrivals in the U.S. by Nationality, FY 75-89.....10
 - ° Southeast Asian Refugees: Estimated Cumulative State Populations, FY 75-89.....11
 - ° Refugee Arrivals by Country of Citizenship and State of Initial Resettlement, FY 83-89.....12
 - ° Asylum Cases Approved and Denied by INS District Directors for Selected Nationalities, June 83-Sept. 89....14
 - ° Refugee Approval Rate by INS Offices Abroad, FY 89, by Region and Nationality....15
 - ° Indochinese Refugee Activity since 1975.....16
 - ° Arrivals in Resettlement Countries: 88, 89, and Cumulative since 1975.....16
- Resources
 - ° Index, Refugee Reports, Vol. X (1989).....17

are checking with these 51 people," said Foreign Minister Nguyen Co Thach. "If there are any who are against repatriation, we will ask the British to take them to Hong Kong. If they refuse to take them to Hong Kong, we will stop our cooperation for receiving the voluntary returnees."

° In the last few weeks, the Khmer Rouge have moved at least 1,500 Cambodian refugees out of camps on the Thai border and into Cambodian territory recently seized from the Phnom Penh government, according to diplomats and relief workers interviewed by the New York Times.

More than 1,000 people have been moved from a camp called Khao Din on the so-called "hidden border," which is inaccessible to relief workers. Another 500 have been moved from O'Plong Chae. Both camps are satellites of the main Khmer Rouge camp, Site 8.

° The Office of Management and Budget has rejected a request by the State Department to seek \$70 million in supplemental funding for refugee admissions in FY 90, according to a government source. Current funds for Soviet admissions will be exhausted by the end of January, the source said.

Congress appropriated \$370 million to the State Department for refugee migration and assistance, which was the amount requested by the Administration in early 1989 to provide relief aid to millions of refugees overseas and to admit an estimated 84,000 refugees in FY 90. Ultimately, however, President Bush authorized the admission of 125,000 refugees in FY 90, of whom 111,000 were to be fully federally funded.

The State Department reportedly is exploring three possible alternatives in regard to Soviet admissions: (1) reprogram funds from other accounts; (2) use the Emergency Refugee Migration and Assistance fund, which normally is used for overseas disaster relief and currently holds \$50 million; or (3) halt movement of federally funded Soviet refugees for the rest of the fiscal year.

° The number of Salvadorans seeking to leave El Salvador has increased following the November FMLN offensive.

According to the New York Times, the head of El Salvador's immigration service says that applications for Salvadoran passports have jumped from 400 per day before

the offensive to more than 1,500 per day at present. In Guatemala, the paper adds, immigration officials report that more than 5,000 Salvadorans have legally entered the country in search of refuge, though other sources claim that many more have entered without proper travel documentation.

A UNHCR spokesperson says that while a significant number of Salvadorans do appear to have gone to Guatemala, most appear to be individuals associated with religious groups in San Salvador who for the moment are staying with friends or church groups in Guatemala City. UNHCR adds that there has not been any mass movement across the border, but that approximately 1,000 Salvadorans have approached UNHCR in Guatemala for interviews for determination of refugee status. The UNHCR office in Guatemala is, however, preparing contingency plans for responding to an increase in asylum applicants.

In Mexico, the Times says that immigration authorities are increasingly cracking down on Central Americans attempting to cross into Mexico seeking to reach the United States. On December 12, Mexican authorities removed 119 undocumented Central Americans from a train bound for the border city of Mexicali. Just days later, 82 other Central Americans were removed from a bus in Veracruz.

Mexico also appears to be stopping more Central Americans along its border with Guatemala. In August, according to the Washington Post, Mexican authorities reported having already turned back 46,000 Central Americans who attempted to enter the country from Guatemala without inspection this year. That figure was higher than the combined total for the three previous years.

° More than 5 million people in the northern Ethiopian provinces of Eritrea and Tigray continue to face the prospect of famine, but international aid lags. Relief workers say that in some areas people are already without food and could begin to starve in January. An estimated 50,000 Tigrayans have already left severely affected areas in eastern Tigray and moved west. If more food does not reach Tigray soon, there could be a large-scale influx into Sudan beginning in the next few weeks. The total amount of food pledged for famine vic-

tims so far is only one third of the total needed to reach those at risk.

° The World Food Program says that "a serious human tragedy" could develop in Mozambique if more food aid to that country is not forthcoming. Pledges of food aid for 1989 were below the anticipated need, and many pledges have yet to be fully honored. Much of Mozambique's large internally displaced population, estimated at 1.7 million, is dependent on international food aid.

° French Prime Minister Michel Rocard announced on December 6 the creation of a committee comprised of top cabinet officials to reduce the number of asylum seekers seeking refuge in France. The Interior Minister said he planned "a real interdiction policy" to keep out illegal immigrants. The government move came on the heels of electoral gains by the right-wing National Front, which has taken a strong stand in opposition to immigration. Prime Minister Rocard said, "France can no longer be a land of immigration."

In the meantime, West Germany, on December 14, pulled out of the Schengen Group, which included France and several other West European nations working towards the elimination of border controls and a common policy on asylum seekers. Nevertheless, Justice and Interior Ministers from the 12-nation European Community, the following day, December 15, said that a draft convention on controlling external borders and asylum policy would be ready in 1990.

° On November 22, the State Department announced that the United States would no longer register Polish and Hungarian refugee applicants in Western Europe for U.S. refugee resettlement and that the United States would only interview for admission Polish and Hungarian applicants who had already registered for resettlement and who had close family ties to the United States.

The regional ceiling for East European refugees in FY 90 allows for the admission of 6,500. There are currently about 20,000 applicants for those places. State Department spokeswoman Margaret Tutwiler told the Washington Post, "Unless we change our present policy and practices, we will be unable this year to process and admit other deserving applicants from such countries as Bul-

garia and Romania." The "democratic evolution" of Poland and Hungary was cited as a reason for the decision.

Robert DeVecchi, chairman of InterAction's Committee on Migration and Refugee Affairs, wrote to President Bush calling the decision "precipitous" and one that would result in only about 1,000 Polish and Hungarian refugees being admitted to the United States. The remaining 19,000 would be disqualified, said DeVecchi, "and face becoming burdens on their countries of first asylum, or being deported back to their homelands." Among other things, InterAction requested additional time to allow Hungarians and Poles to register for U.S. resettlement.

° On November 30, President Bush vetoed legislation that would have permitted Chinese students now in the United States to adjust to permanent resident status without first returning to China for two years, as is generally required by J-1 visas. The legislation, H.R. 2712, known as the Pelosi bill, had passed the House by a 403-to-0 vote and the Senate by a voice vote (see Refugee Reports, Vol. X, No. 7).

"Overriding the President's veto will be the first item of business on the Congressional agenda when we return in January," House Majority Leader Richard A. Gephardt (D-Mo.) told the Washington Post.

The Administration's action came in response to pressure from the government of the People's Republic of China, which had urged the President to veto the measure.

Bush said, however, that the veto was an effort to prevent "Congressional micromanagement of foreign policy." At the same time, he made a point of saying that he intended to offer the same protection to Chinese students administratively, thus rendering Congressional action unnecessary.

The President said, "Today, I reemphasize my commitment--as I have told Chinese students in America, and as I have told Congress--to never allow any action that would force the return of Chinese students if their lives or liberty are at risk."

Bush announced that he had instructed Attorney General Dick Thornburgh "to take the steps necessary to extend administratively to all Chinese students in the United States the same benefits that H.R. 2712 would have extended."

Bush also instructed the Attorney

General to grant asylum in cases involving forced abortion and coerced sterilization.

On December 1, Thornburgh waived the two-year residency requirement for Chinese aliens who, as of June 5, 1989, were present in the United States. He also instructed the INS to grant all Chinese aliens the necessary employment authorization.

In addition, the Attorney General determined that asylum applicants who establish that they have refused to abort or be sterilized "will now be considered to have established a well-founded fear of persecution on the basis of political opinion."

On December 5, Commissioner McNary met with private groups concerned with Chinese students, including Refugee Reports, saying, "We want to get the word out--No one should be anxious; no one is in jeopardy."

He said that someone in each INS district office would serve as a liaison with the Chinese community to provide assistance in implementing the policy.

McNary said, "There is not going to be anybody turned down on anything unless we know about it here in the Central Office."

Chinese students with J-1 visas will not be required to apply for the waiver. In applying for benefits, such as work authorization, or for adjustment to F visas or other status, they will, in effect, be granted the waiver.

* INS Commissioner Gene McNary held two press conferences in early December in which he said that new asylum regulations "may be forthcoming soon," and in which he called for better quality adjudication and streamlined deportation procedures.

His most controversial remark was the suggestion that geographical limits be placed on work authorization for asylum seekers, forcing them out of cities such as Miami and San Diego, which have large concentrations of new immigrants. Nongovernmental organizations questioned the legality, and the wisdom, of the suggestion.

McNary said that he had no plans to change INS policy on interviewing Haitians aboard the Coast Guard cutters that interdict and return them to Haiti.

McNary also said that he plans to travel to Moscow and Rome in January to review procedures for Soviet refugee applicants. He said that some 45,000 Soviet Jews in Rome are "unlikely to be turned down" because

they had severed their ties with the USSR.

A more complete account of the press conferences can be found in the December 18 issue of Interpreter Releases.

* Although the number of people apprehended by the Border Patrol on the southern border dropped by 5 percent in FY 89 from the previous year, the number of Salvadorans caught trying to enter the country rose by 41 percent; the number of Guatemalans apprehended rose by 45 percent; and the number of Nicaraguans caught rose by 185 percent. Mexicans comprised more than 90 percent of the total apprehensions. Border Patrol apprehensions for the past three years are:

	FY 87	FY 88	FY 89
Salvadorans	9,780	14,322	20,242
Guatemalans	6,722	9,246	13,431
Nicaraguans	4,819	3,280	9,348
Mexicans	1,139,606	949,722	865,290
All	1,190,488	1,008,143	954,119

* INS Commissioner Gene McNary issued a directive on November 27 to all INS offices, as well as the Border Patrol, barring anyone from agreeing to be interviewed by the media or publicly speaking without first clearing their remarks with INS's Office of Congressional and Public Affairs, which, in turn, will need to obtain clearance from the Commissioner's office. The memo says, "Before clearance will be granted, the text or an outline of any remarks to be made, including responses to anticipated questions, must be sent to Congressional and Public Affairs."

Reader Exchange

* The Office of Refugee Resettlement is holding a hearing on January 31 on the service needs of Vietnamese former reeducation detainees. Some 9,000 former reeducation prisoners are expected to arrive in the United States during FY 90.

The hearing will be held at the Hubert Humphrey Building, 200 Independence Ave., SW, Room 800, of Washington, DC from 9 a.m. to 5 p.m. Each speaker will be allotted 5 minutes, and is requested to submit statements of 1,200 words or less, by January 16, to "Hearing", ORR, 370 L'Enfant Promenade, SW, 6th floor, Washington, DC 20447.

INDOCHINESE REFUGEE ACTIVITY
Camp Populations By Ethnic Group*
As of September 1989

COUNTRY	CAMP	LAO	HIGHLAND	KHMER	VIETNAMESE	TOTAL
HONG KONG	Argyle St. Camp 3*	0	0	0	1,668	1,668
	Hei Ling Chau*	0	0	0	3,451	3,451
	Chi Ma Wan*	0	0	0	3,679	3,679
	Erskine*	0	0	0	1,802	1,802
	Kai Tak North	0	0	0	2,388	2,388
	Other*	0	0	0	7,042	7,042
	San Yick	0	0	0	2,642	2,642
	Sham Shui Po*	0	0	0	6,905	6,905
	Shek Kong*	0	0	0	7,006	7,006
	Whitehead*	0	0	0	14,074	14,074
	Lowu	0	0	0	2	2
	Pillar Point	0	0	0	2,081	2,081
	Tuen Mun	0	0	0	3,551	3,551
	VBP Departure Center	0	0	0	52	52
	Victoria Remand Cen.	0	0	0	46	46
	SUBTOTAL	0	0	0	56,389	56,389
INDONESIA	Galang--1st Asylum	0	0	3	5,274	5,277
	Outer Islands	0	0	0	49	49
	SUBTOTAL	0	0	6	5,323	5,326
JAPAN	Japan	0	0	0	2,701	2,701
KOREA	Korea	0	0	0	289	289
MACAU	Kaho	0	0	0	401	401
MALAYSIA	Marang	0	0	0	74	74
	Pulau Bidong	0	0	0	14,356	14,356
	Sungei Besi	0	0	0	6,000	6,000
	SUBTOTAL	0	0	0	20,430	20,430
PHILIPPINES	Bataan ODP	0	0	0	7,275	7,275
	Bataan RPC	664	0	324	5,011	5,999
	Palawan	0	0	0	9,605	9,605
	PRTC	0	0	0	266	266
	SUBTOTAL	664	0	324	22,157	23,145
SINGAPORE	Hawkins Road	0	0	0	769	769
THAILAND ^{a/}	Ban Nam Yao	0	1,756	0	0	1,756
	Ban Thad	0	0	3,174	146	3,320
	Ban Vinai	176	33,370	0	0	33,546
	Bangkok Transit	8	3	9	9	29
	Chiang Kham	75	14,114	0	0	14,189
	Kapcherng	0	0	975	0	975
	Khao I Dang	0	0	11,572	0	11,572
	Napho	13,897	330	0	0	14,227
	Phanat Nikhom RPC	751	1,691	1,631	0	4,073
	Phanat Processing	1,086	2,976	1,359	12,366	17,787
	Phanat Transit	19	5	18	1,355	1,397
	SUBTOTAL	16,012	54,245	18,738	13,876	102,871
TAIWAN	Taiwan	0	0	0	167	167
GRAND TOTAL		16,676	54,245	19,065	122,502	212,488

^{a/} Thailand numbers do not include more than 300,000 Cambodian "displaced persons" on the Thai-Cambodian border.

*These detention centers hold Vietnamese who arrived in Hong Kong after a cutoff date of June 16, 1988. Total for Sham Shui Po includes 2,439 pre-June 16 arrivals.

Source: Bureau for Refugee Programs, Department of State.

REFUGEE PROCESSING PRIORITIES BY REGION,
AS OF DECEMBER 1989

	<u>P-1</u>	<u>P-2</u>	<u>P-3</u>	<u>P-4</u>	<u>P-5</u>	<u>P-6</u>
<u>AFRICA</u>						
Africans in Sudan	X	X	X	X	X	
Africans Elsewhere in Africa	X	X	X	X	X	X
Africans in Europe	<u>a/</u>	<u>a/</u>	<u>a/</u>	<u>a/</u>	<u>a/</u>	
<u>EAST ASIA</u>						
Cambodians	X	X	X	X	X	
Highland Lao	X	X	X	X	X	
Lowland Lao	X	X	X	X	X	
Vietnamese	X	X	X	X	X	<u>b/</u>
<u>EASTERN EUROPE/SOVIET UNION</u>						
	<u>c/</u>	<u>c/</u>	<u>c/</u>	<u>c/</u>	<u>c/</u>	
<u>NEAR EAST/SOUTH ASIA</u>						
	X	X	X	X		
<u>LATIN AMERICAN/CARIBBEAN</u>						
Cubans	<u>d/</u>	<u>e/</u>	<u>e/</u>	<u>e/</u>	<u>e/</u>	<u>e/</u>
Non-Cubans	X	X	X	X	X	

NOTES

a/ P-1 to P-5 processing is available only for those who were in Western Europe before January 1, 1988.

b/ P-6 processing is available to all pre-cutoff date Vietnamese boat people in Southeast Asia.

c/ P-1 to P-5 processing is available for Hungarians and Poles who registered with a voluntary agency or with the UN High Commissioner for Refugees before November 22, 1989.

d/ P-1 processing is available for current and former political prisoners and their close family members in Cuba and in third countries.

e/ Limited P-1 to P-6 processing is available to Cubans in third countries, with private sponsorship arranged by the Cuban American National Foundation.

DESCRIPTION OF U.S. REFUGEE PROCESSING PRIORITIES

PRIORITY ONE: COMPELLING CONCERN/INTEREST: Exceptional cases (a) of refugees in immediate danger of loss of life for whom there appears to be no alternative to resettlement in the U.S., or (b) of refugees of compelling concern to the U.S., such as former or present political prisoners and dissidents.

PRIORITY TWO: FORMER U.S. GOVERNMENT EMPLOYEES: Refugees employed by the U.S. government for at least one year prior to the claim for refugee status. This category also includes persons who were not official U.S. government employees, but who for at least one year were so integrated into U.S. government offices as to have been in effect and appearance U.S. government employees.

PRIORITY THREE: FAMILY REUNIFICATION: Refugees who are spouses, unmarried sons, unmarried daughters, or parents of persons in the U.S. (The status of the anchor relative in the U.S. must be one of the following: U.S. citizen, lawful permanent resident alien, refugee, or asylee.)

PRIORITY FOUR: OTHER TIES TO THE UNITED STATES:

FOR EASTERN EUROPE, LATIN AMERICA, AFRICA: (a) refugees employed by U.S. foundations, U.S. voluntary agencies, or U.S. business firms for at least one year prior to the claim for refugee status, and (b) refugees trained in the U.S. or abroad under U.S. auspices.

FOR EAST ASIA: (a) and (b) as above, plus (c) persons previously in the civil service or armed forces of the former governments of Indochina who were associated with U.S. government policies or U.S. government supported programs, (d) persons who played a meaningful role in the social, economic, political, religious, intellectual, or artistic life of the former societies of Indochina, including such persons as professors, philosophers, monks, or other transmitters of the cultural traditions of these societies.

FOR NEAR EAST/SOUTH ASIA: (a) and (b) as above, plus (c) refugees who have served in positions of leadership or played a conspicuous role within a religious denomination whose members are subjected to discrimination (such as Iranian Baha'is, Jews, Christians, and Zoroastrians), including the clergy, prominent laymen, those who have served in denominational assemblies, governing bodies, or councils; (d) refugees who have become targets of persecution because of a perceived identification with the U.S. or the other nations of the West (including Israel); (e) refugees who because of their religious affiliation have been deprived of employment, have been driven from their homes, have had their business confiscated or looted, have been denied educational opportunities available to others similarly situated, or have been denied pensions that would otherwise be available.

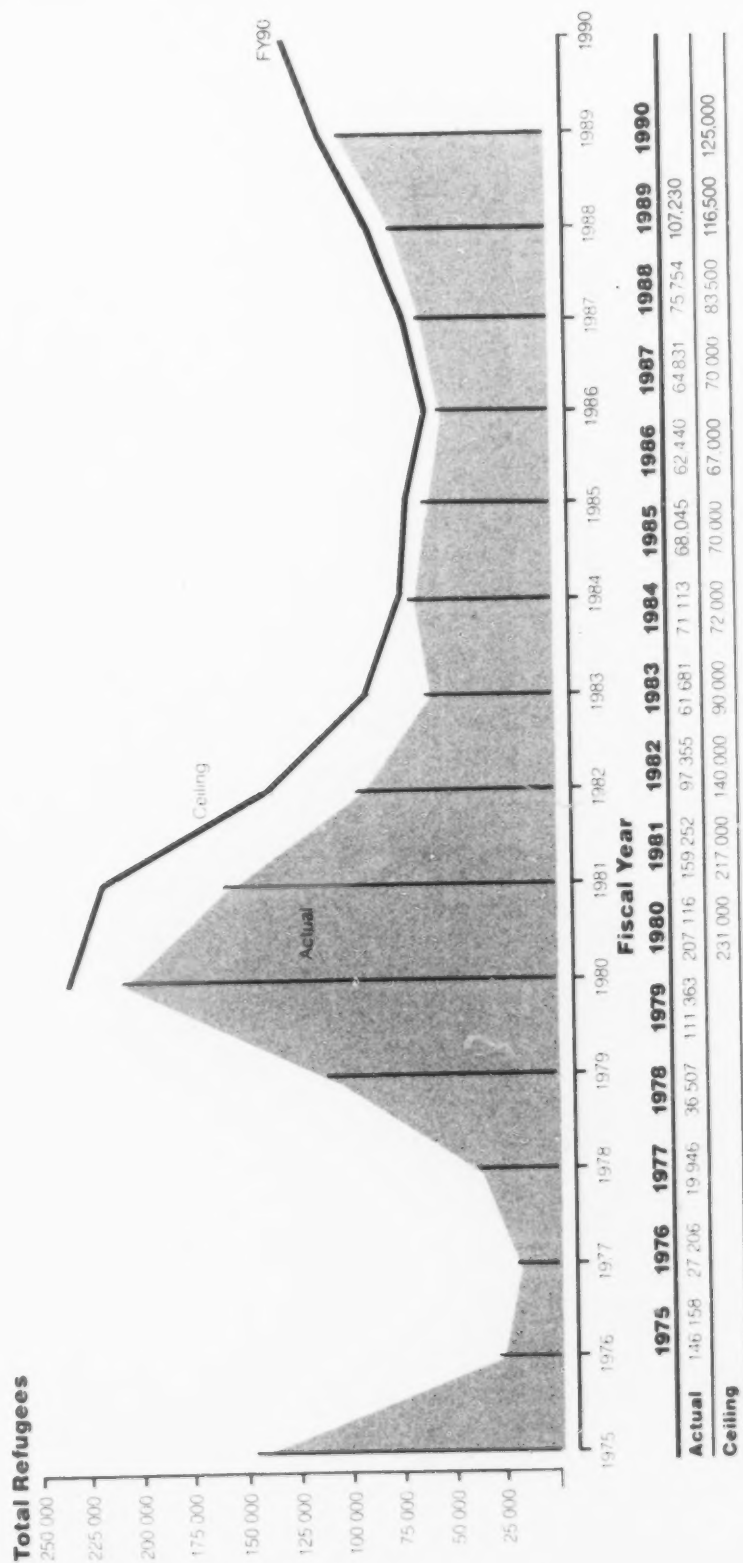
PRIORITY FIVE: ADDITIONAL FAMILY REUNIFICATION: Refugees who are married sons or married daughters, siblings, grandparents, or grandchildren of persons in the U.S., or other more distantly related individuals who are part of the family group and dependent on the family for support.

FOR EAST ASIA, add the following: (a) persons who have not yet reached their eighteenth birthday and who have relatives in the U.S. and no closer relatives in another country outside Indochina.

PRIORITY SIX: OTHERWISE OF NATIONAL INTEREST: Other refugees in specified regional groups whose admission is in the national interest.

FOR EAST ASIA, add the following: (a) persons who have not reached their eighteenth birthday, who are not accompanied by an older relative or guardian in the camps, and whose parents or guardians are deceased or did not escape, and for whom the UNHCR has specifically requested resettlement assistance. Such persons must not have relatives in another resettlement country.

ACTUAL REFUGEE ADMISSIONS TO THE U.S. AND CEILINGS ON REFUGEE ADMISSIONS, FY 75-89
 (As of September 30, 1989)
 (Chart 1)



ACTUAL REFUGEE ADMISSIONS TO THE U.S. AND CEILINGS ON REFUGEE ADMISSIONS, FY 75-89
(As of September 30, 1989)
(Chart 2)

	<u>FY 75 - FY 79</u>	<u>FY 80</u>	<u>FY 81</u>	<u>FY 82</u>	<u>FY 83a/</u>	<u>FY 84b/</u>	<u>FY 85b/</u>	<u>FY 86</u>	<u>FY 87b/</u>	<u>FY 88b/</u>	<u>FY 89b/</u>	<u>FY 90</u>	<u>TOTAL</u>
AFRICA (ACTUAL ADMISSIONS)	955	2,119	3,326	2,648	2,747	1,953	1,315	1,994	1,588	1,922			20,567
AFRICA (CEILINGS)	1,500	3,000	3,500	3,000	2,750	3,000	3,000	3,500	2,000	3,000	2,000	3,000	
ASIA c/	254,095	163,799	131,139	73,522	39,408	51,960	49,970	45,454	40,112	35,015	45,684		930,158
ASIA c/ (CEILINGS)	369,300	368,000	96,000	64,000	64,000	52,000	50,000	45,500	40,500	38,000	50,000	51,500	
EASTERN EUROPE	11,096	5,025	6,704	10,780	12,083	10,285	9,350	8,713	8,606	7,818	8,948		99,408
EASTERN EUROPE (CEILINGS)	5,000	4,500	11,000										
SOVIET UNION	56,989	28,444	13,444	2,756	1,409	715	640	787	3,694	20,421	39,553		168,852
SOVIET UNION (CEILINGS)	13,000	13,000	20,000	15,000	11,000	10,000	10,000	9,500	12,400	30,000	50,000	56,500	
LATIN AMERICA	19,000	6,662	2,017	602	668	160	138	173	315	2,497	2,605		34,837
LATIN AMERICA (CEILINGS)	20,500	4,000	3,000	3,000	2,000	1,000	3,000	3,000	1,000	3,500	3,500	3,500	
NEAR EAST AND SOUTH ASIA	2,231	3,829	6,369	5,465	5,246	5,994	5,994	5,998	10,107	8,415	6,980		60,634
NEAR EAST AND SOUTH ASIA (CEILINGS)	3,500	4,500	6,500	6,000	5,250	6,000	6,000	6,000	10,200	9,000	7,000	6,500	
UNALLOCATED RESERVE								0	733	1,538			2,271
UNALLOCATED RESERVE (CEILINGS)								4,000	4,000	4,000	4,000	4,000	
TOTAL	341,180	207,116	159,252	97,355	61,681	71,113	68,045	62,440	64,828	76,487	107,230		1,316,727
TOTAL (CEILINGS)	231,700	217,000	140,000	90,000	90,000	72,000	70,000	67,000	70,000	87,500	116,500	125,000	

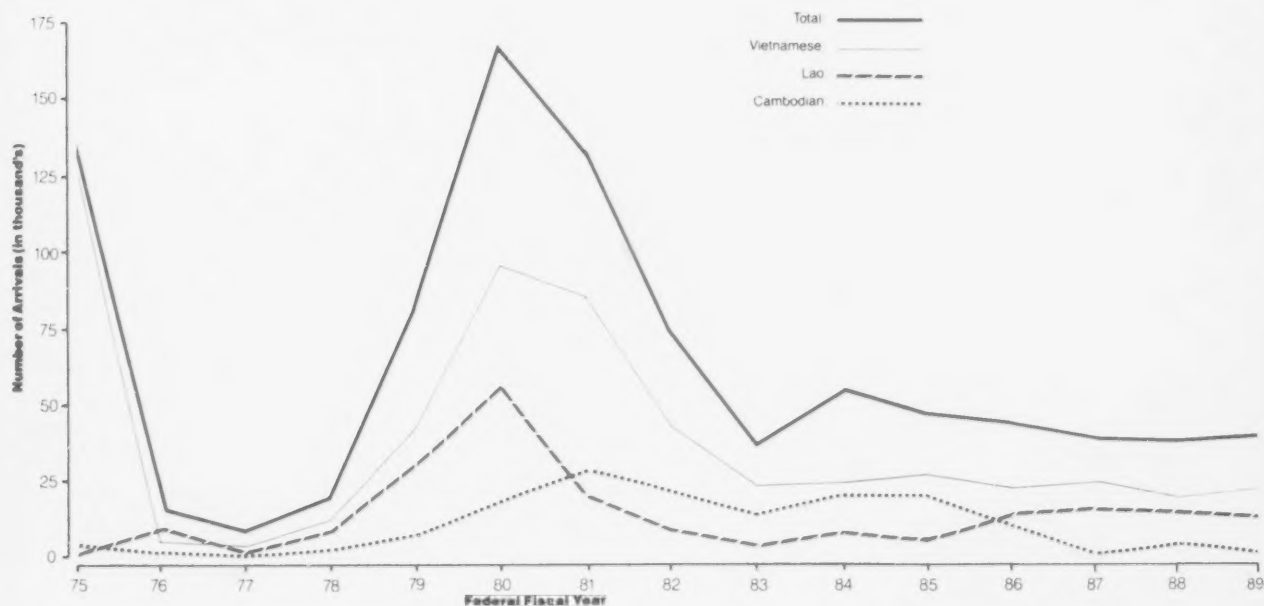
a/ From FY 83 on, the Eastern Europe ceiling has been combined with the ceiling for the Soviet Union.

b/ This chart shows the adjusted regional ceilings that were established at mid-year consultations in FY 84, FY 85, FY 87, FY 88, and FY 89. The overall annual ceilings did not change, except in FY 88 and FY 89.

c/ Ceilings and actual admissions figures for Asia include both first asylum resettlement and the Orderly Departure Program from Vietnam.

Source: Bureau for Refugee Programs/U.S. Department of State.

SOUTHEAST ASIAN REFUGEE ARRIVALS IN THE UNITED STATES BY NATIONALITY, FY 75-89

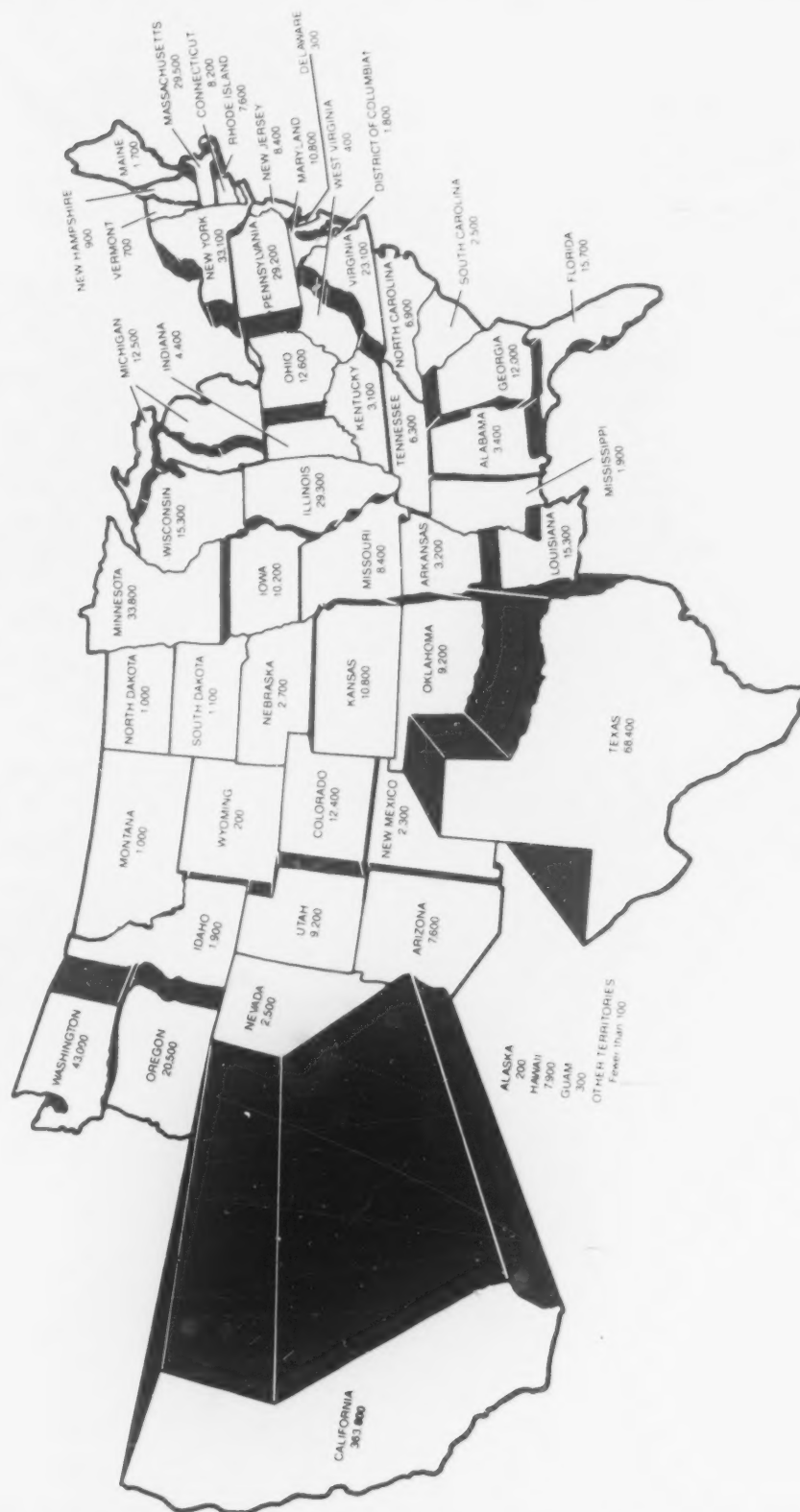


Federal Fiscal Year	Country of Nationality			Total
	Cambodia	Laos	Vietnam	
1989	1,916	12,432	22,664a/	37,012a/
1988	2,805	14,556	17,654a/	35,015a/
1987	1,539	15,564	23,012	40,115
1986	9,789	12,869	22,796	45,454
1985	19,097	5,416	25,457	49,970
1984	19,851	7,291	24,818	51,960
1983	13,114	2,835	23,459	39,408
1982	20,234	9,437	43,656	73,327
1981	27,100	19,300	86,100	132,500
1980	16,000	55,500	95,200	166,700
1979	6,000	30,200	44,500	80,700
1978	1,300	8,000	11,100	20,400
1977	300	400	1,900	2,600
1976	1,100	10,200	3,200	14,500
1975	4,600	800	125,000	130,400
TOTAL	144,745	204,800	570,516	920,061

a/ Does not include Amerasian immigrants.

Source: Office of Refugee Resettlement, U.S. Department of Health and Human Services; Bureau for Refugee Programs, Department of State.

SOUTHEAST ASIAN REFUGEES: ESTIMATED CUMULATIVE STATE POPULATION* **INCLUDING ENTRIES FROM 1975 THROUGH SEPTEMBER 1989**



* Adjustments for secondary migration through FY 1988. All totals rounded to the nearest hundred.

† Arrival figures for the District of Columbia are overstated because they are based on the address of the sponsoring organization. Most of those persons are thought to settle directly in nearby Maryland or Virginia.

Source: Office of Refugee Resettlement / U.S. Department of Health and Human Services

REFUGEE ARRIVALS BY COUNTRY OF CITIZENSHIP AND STATE

COUNTRY OF CITIZENSHIP

STATE	CAMBODIA	LAOS	VIETNAM	CZECHOSLOVAKIA	HUNGARY	POLAND
Alabama	282	253	672	5	3	40
Alaska	4	37	76	5	0	23
Arizona	680	351	3,267	36	51	244
Arkansas	31	397	454	8	4	100
California	18,185	27,263	61,976	1,635	761	3,354
Colorado	581	1,174	1,781	122	36	193
Connecticut	1,148	882	1,038	117	414	967
Delaware	0	7	76	0	2	12
District of Columbia	287	207	781	32	113	184
Florida	1,094	705	3,773	193	222	676
Georgia	1,696	954	2,692	74	105	151
Hawaii	78	552	1,340	13	2	6
Idaho	261	234	388	285	22	314
Illinois	2,985	2,009	3,905	298	132	2,928
Indiana	231	202	567	37	22	178
Iowa	549	1,391	1,571	12	51	166
Kansas	419	663	2,486	15	0	33
Kentucky	445	244	932	0	0	29
Louisiana	561	493	2,978	16	1	78
Maine	731	24	151	29	15	379
Maryland	1,155	438	2,076	134	77	616
Massachusetts	5,408	1,232	5,527	819	75	692
Michigan	214	1,039	1,736	100	74	1,861
Minnesota	2,622	7,474	2,875	49	66	275
Mississippi	15	22	546	11	2	9
Missouri	757	584	2,028	214	145	603
Montana	6	186	63	7	0	12
Nebraska	158	217	577	66	10	180
Nevada	132	151	773	14	15	152
New Hampshire	342	71	219	89	10	34
New Jersey	279	152	2,644	220	173	1,478
New Mexico	290	233	487	8	3	41
New York	3,121	1,071	7,259	747	694	4,950
North Carolina	1,503	633	1,388	41	38	202
North Dakota	136	37	157	103	44	110
Ohio	1,687	1,011	1,287	108	186	224
Oklahoma	492	411	1,811	11	1	92
Oregon	1,011	1,181	2,723	25	21	100
Pennsylvania	3,065	890	4,792	203	224	1,297
Rhode Island	1,228	1,027	239	0	202	86
South Carolina	99	79	309	0	8	12
South Dakota	34	60	155	60	79	181
Tennessee	1,263	1,292	912	36	15	155
Texas	5,366	3,379	14,365	239	107	1,244
Utah	1,753	540	1,366	292	7	242
Vermont	232	19	27	274	19	34
Virginia	2,181	825	4,407	36	59	212
Washington	4,773	2,994	5,703	167	520	854
West Virginia	16	19	42	8	6	20
Wisconsin	211	5,929	500	27	11	190
Wyoming	0	14	20	3	5	2
Guam	8	0	37	0	0	0
Other and Unknown	0	0	0	0	0	0
TOTAL	69,797	71,252	158,054	7,043	4,852	26,289

Note: Figures are based on data from the Refugee (formerly ACVA) Data Center agencies as of October 15, 1989 and may not include information on Source: Office of Refugee Resettlement, U.S. Department of Health and Human Services

TE OF INITIAL RESETTLEMENT FY 83 THROUGH FY 89

TIZENSHIP

ROMANIA	USSR	ETHIOPIA	AFGHANISTAN	IRAN	TOTAL
33	5	63	36	29	1,421
13	1	0	7	33	199
732	71	408	237	217	6,294
7	1	0	3	15	1,020
6,423	22,407	2,897	6,042	16,958	167,901
59	473	168	252	146	4,985
531	526	80	72	206	5,981
8	24	2	20	28	179
58	16	644	261	109	2,692
646	631	305	210	384	8,839
218	388	488	409	278	7,453
2	0	2	31	0	2,028
223	73	3	0	17	1,820
2,959	3,970	571	304	562	20,623
117	112	42	57	79	1,644
67	42	24	3	32	3,908
22	104	19	82	51	3,894
51	22	52	39	27	1,841
20	8	37	34	38	4,264
41	9	10	253	101	1,743
253	1,002	847	368	933	7,899
129	3,968	256	97	387	18,590
1,396	556	231	55	150	7,412
186	543	418	163	127	14,798
7	1	13	4	9	739
369	294	457	118	89	5,658
4	43	9	5	1	336
31	28	7	184	11	1,469
42	17	180	124	240	1,840
176	24	1	10	32	1,008
559	1,234	238	459	387	7,821
29	4	11	52	37	1,195
4,421	22,304	816	3,043	3,427	91,853
85	41	80	104	42	4,157
133	47	42	0	34	843
743	920	293	53	121	6,633
54	25	23	32	186	3,140
823	1,159	146	102	142	7,433
591	2,660	372	207	211	14,512
20	318	12	1	17	3,150
20	33	9	23	41	633
108	153	141	12	93	1,068
96	320	85	184	366	4,724
988	260	1,592	623	926	29,089
55	44	2	19	84	4,508
84	88	2	0	139	918
115	1,211	394	1,824	388	11,652
478	58	499	279	190	16,515
9	189	1	11	20	341
17	85	48	37	45	7,100
0	0	2	38	3	88
0	0	8	0	0	37
2	1	8	0	0	1
24,253	66,513	13,044	16,600	28,188	465,885

er, the Intergovernmental Committee for Migration, and other federal
 all refugees in the categories reported.
 n Services

ASYLUM CASES FILED WITH INS DISTRICT DIRECTORS
APPROVED AND DENIED, BY SELECTED NATIONALITIES

June 1983 - September 1989
 Cumulative

FY 89 Only

Country	Approval			Approval			Cases Currently Pending
	Rate for Cases Decided	Cases Granted	Cases Denied	Rate for Cases Decided	Cases Granted	Cases Denied	
TOTAL a/	25.1%	35,358	105,300	18.0%	6,942	31,547	71,993
USSR	72.6%	306	115	81.6%	109	11	174
Romania	70.3%	1,470	619	90.9%	575	57	382
Iran	61.5%	13,061	8,173	57.4%	602	446	987
Czechoslovakia	47.4%	170	188	56.6%	47	36	119
Ethiopia	43.5%	1,796	2,325	65.8%	456	236	691
China	41.8%	265	368	80.9%	98	23	526
Syria	40.8%	207	300	58.3%	21	15	171
South Africa	40.1%	57	85	42.4%	14	19	51
Poland	37.0%	2,971	5,053	29.2%	285	688	2,740
Afghanistan	36.6%	421	729	29.6%	19	45	143
Somalia	33.8%	262	512	65.3%	119	63	266
Vietnam	32.8%	75	153	63.6%	7	4	23
Hungary	29.8%	206	485	28.4%	31	78	260
Nicaragua	27.1%	10,872	29,154	25.6%	3,617	10,486	21,693
Uganda	26.2%	98	276	28.0%	7	18	28
Philippines	16.6%	87	435	7.3%	5	63	138
Pakistan	15.0%	77	433	51.8%	14	13	105
Cuba	14.9%	397	2,266	29.0%	76	186	13,744
Yugoslavia	11.9%	57	421	4.9%	4	77	311
Lebanon	9.5%	171	1,623	31.8%	58	124	453
El Salvador	2.5%	1,004	37,666	2.3%	337	13,861	19,929
Honduras	2.2%	32	1,407	1.3%	14	1,009	388
Sri Lanka	2.1%	3	141	4.3%	1	22	41
Haiti	2.1%	39	1,795	3.5%	3	82	707
Guatemala	2.0%	112	5,411	1.9%	67	3,325	6,287

a/ The total includes all nationalities, not just those listed here. A total of 101,679 asylum applications were filed in FY 89, of which 85 percent were filed by nationals of Nicaragua, El Salvador, Guatemala, and Honduras.

Note: Starting in May 1983, the INS kept asylum statistics by number of cases. Each case, or application, may include more than one individual. Prior to June 1983, INS asylum figures were for actual number of individuals. To avoid inconsistency, this chart includes data only since INS data was based on number of cases.

This chart is based on data for asylum cases filed with INS district directors only. Many applications for asylum are filed with immigration judges, particularly in the context of deportation proceedings.

Source: Immigration and Naturalization Service (INS)/U.S. Department of Justice.

REFUGEE APPROVAL RATE BY INS OFFICES ABROAD
FY 1989
BY REGION AND SELECTED NATIONALITY

	APPROVAL RATE FOR CASES DECIDED	CASES APPROVED	CASES DENIED	PENDING
TOTAL	74%	95,505	33,179	87,881
REGION				
Asia	87%	35,196	5,355	543
Latin America	79%	2,848	758	664
Near East	79%	7,016	1,910	3,756
Eastern Europe	72%	8,916	3,457	28,809
Africa	57%	1,825	1,379	4,648
USSR	66%	39,704	20,320	49,461
COUNTRY				
Angola	100%	18	0	66
Albania	96%	47	2	69
Laos	96%	10,780	472	8
Hong Kong	87%	102	15	10
Cuba	86%	2,517	395	65
Czechoslovakia	86%	925	154	2,008
Romania	86%	3,173	523	4,491
Zaire	86%	18	3	81
Vietnam	85%	22,198	3,918	190
Iran	81%	5,132	1,174	2,321
Bulgaria	80%	110	27	459
South Africa	77%	21	6	31
Somalia	74%	14	5	68
Afghanistan	73%	1,770	658	1,417
Hungary	70%	1,075	456	3,214
Cambodia	69%	2,114	945	4
USSR	66%	39,704	20,320	49,717
Poland	61%	3,585	2,294	17,485
Iraq	59%	111	78	124
Ethiopia	56%	1,697	1,325	3,225
Nicaragua	50%	323	321	36

Source: Immigration and Naturalization Service (INS)/U.S. Department of Justice.

Note: The total includes all nationalities. Nationalities for whom fewer than ten cases were approved or denied are not included in the country-by-country tally.

INDOCHINESE REFUGEE ACTIVITY SINCE APRIL 1975
(Excluding Orderly Departure Program)

FIRST ASYLUM COUNTRIES	POPULATION AS OF 9/30/89	FY 89 ARRIVALS	ARRIVALS SINCE APRIL 1975	TO U.S.	3RD COUNTRIES	VOLUNTARY REPATRIATION	RELOCATION	OTHER
HONG KONG	56,389	35,505	183,468	50,316	62,816	290	0	311
MACAU	401	7	7,666	2,427	3,585	0	0	574
INDONESIA	5,326	5,096	109,151	42,795	41,333	6	0	60
MALAYSIA	20,430	18,121	253,239	88,807	97,316	21	0	161
PHILIPPINES	9,871	6,753	52,373	10,122	15,646	9	0	39
JAPAN	2,701	2,763	3,098	3,026	4,726	0	0	1
KOREA	289	0	349	8	105	0	0	0
TAIWAN	167	0	38	2	17	0	0	1
SINGAPORE	769	1,406	35,036	5,654	20,534	1	0	5
OTHER	0	289	40,851	3,221	28,718	0	0	14
THAILAND-KHMER	17,107	5,388	244,604	50,413	75,940	68	41,172	322
THAILAND-HIGHLANDERS	52,554	6,312	164,931	53,203	21,773	989	0	2,823
THAILAND-LAO	15,261	1,714	193,093	72,063	46,299	3,398	1,000	3,269
THAILAND-VIETNAMESE	13,876	8,342	143,350	36,632	41,880	6	0	486
SUBTOTAL THAILAND	98,798	21,756	745,978	212,311	185,892	4,461	42,172	6,900
TOTAL FIRST ASYLUM	298,141	81,905	1,431,247	418,891	480,985	4,765	42,172	4,066
REFUGEE PROCESSING CENTERS (RPCs)								
BATAAM	13,274	12,657	214,005	206,931	5,932	0	0	140
GALANG	0	0	55,501	50,651	4,669	0	0	146
PHAMAT NIKHOM	4,073	8,866	57,105	53,881	7	0	329	181
TOTAL RPCs	17,347	11,523	326,611	311,463	10,608	0	329	467
VIETNAMESE TO U.S. IN 1975	0	0	124,547	123,000	0	1,547	0	0
OTHER TO U.S. IN 1975	0	0	12,000	12,000	0	0	0	0
VM TO CHINA BETWEEN 1977-79	0	0	263,000	0	263,000	0	0	0
GRAND TOTAL	212,488	93,428	1,820,798	485,154	734,193	6,315	42,501	9,533

Source: Bureau for Refugee Programs/U.S. Department of State.

ARRIVALS IN RESETTLEMENT COUNTRIES: 1988, 1989, AND CUMULATIVE SINCE 1975

RESETTLEMENT COUNTRY	VIETNAMESE BOAT PEOPLE		VIETNAMESE LAND		KHMER		LAO		ORDERLY DEPARTURES FROM VIETNAM		TOTAL		CUMULATIVE TOTAL 1975-1989
	1988	1989	1988	1989	1988	1989	1988	1989	1988	1989	1988	1989	
AUSTRALIA	3,562	3,734	62	224	1,243	868	683	279	1,756	3,473	7,307	8,578	136,157
AUSTRIA	14	25	--	--	--	1	--	5	59	56	73	87	2,371
BELGIUM	26	8	1	--	32	--	5	--	192	157	256	165	7,508
CANADA	4,668	4,459	225	285	1,352	1,040	836	470	1,356	2,051	8,437	8,305	154,284
CHINA	--	--	--	--	--	--	--	--	--	--	--	--	263,000
DENMARK	124	210	--	14	16	3	--	--	345	260	485	487	5,028
FINLAND	237	254	14	6	21	--	6	--	19	33	297	293	1,053
FRANCE	827	546	44	19	551	74	409	106	835	961	2,676	1,706	126,897
GERMANY, F.R.	338	296	4	4	8	--	6	2	693	515	1,049	817	32,654
GREECE	4	--	--	--	--	--	--	--	55	4	59	11	255
HONG KONG	17	7	--	--	1	1	--	--	2	1	20	9	9,985
IRELAND	--	--	--	--	--	--	--	--	29	39	29	39	329
ITALY	--	--	--	4	1	17	--	--	41	20	42	37	3,752
IVORY COAST	--	--	--	--	--	--	9	--	--	--	--	9	69
JAPAN	232	173	1	1	68	56	61	31	144	103	506	364	6,557
LUXEMBOURG	1	56	--	--	--	--	--	--	17	5	18	61	293
NETHERLANDS	248	85	6	1	69	115	3	--	113	95	439	296	8,040
NEW ZEALAND	174	144	--	--	368	93	112	89	--	83	654	409	9,773
NORWAY	328	342	4	--	25	7	--	1	617	622	974	2,357	9,732
SPAIN	3	--	--	--	--	--	--	--	5	--	8	--	935
SWEDEN	93	191	5	5	9	--	1	8	410	260	518	464	5,767
SWITZERLAND	76	35	5	--	27	5	11	12	68	45	187	97	9,181
U.K.	296	245	1	--	13	--	19	3	427	459	756	707	21,658
U.S.A. a/	10,925	13,646	N/A	N/A	2,805	1,916	14,556	12,432	6,702	17,685	34,988	45,679	930,153
OTHERS	1	2	--	--	5	1	--	--	58	23	63	24	9,857
TOTAL	22,204	24,458	373	563	6,614	4,197	16,717	13,438	11,943	26,950	59,932	69,606	1,755,288

a/ To maintain consistency, U.S. statistics are from the Department of State and record fiscal year arrivals. Vietnamese totals in this line reflect both land and boat arrivals.

Primary source: UN High Commissioner for Refugees (Current as of September 30, 1989)

Resources

REFUGEE REPORTS INDEX, VOLUME X

The following index covers Refugee Reports, Volume X (January through December 1989). The number in the right hand column refers to the number of the issue in which the article occurs.

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SUBJECT

ISSUE

AFGHANISTAN/REFUGEES FROM AFGHANISTAN (SEE MIDDLE EAST AND SOUTH ASIA)

AFRICA/AFRICANS

- Adjustment of Status for EVD Poles, Afghans, Ethiopians, and Ugandans ends December 22 (update) 12
- Africa: Human Rights Directory and Bibliography, Human Rights Internet (guide) 6
- Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead) 4
- Famine Wears in Eritrea and Tigray; Shortfall in food aid to Mozambique causes concern (update) 12
- Fear and Hope in Southern Africa 10
- Namibian repatriation begins (update) 6
- Problems Faced by African and Haitian Refugees Discussed at Washington Conference 10
- South African Refugees in United States Face Many Problems, Find Little Support 10
- Famine Returns to Horn of Africa 10
- Why Somalia Flee, U.S. State Department (report) 11

AMERASIANS

- Agencies' Cooperative Effort is Key in Project for Amerasians 7
- "Amerasian Resettlement: Strategies for Success," U.S. Catholic Conference (conference) 1
- House Reviews Vietnamese Refugee Policy 7
- Only 10,500 Amerasian Admissions Expected in FY 1989, But 45 Percent Due in September 7
- U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union 1

ASSISTANCE (SEE PUBLIC ASSISTANCE)

ASYLUM

- Adjustment of Status for EVD Poles, Afghans, Ethiopians, and Ugandans ends December 22 (update) 12
- Aliens Have Right to Free Speech, Part of Immigration Law Found Unconstitutional 3
- Amanullah and Wahidullah vs. Cobb 1
- American Families Opening Homes to Central American Teenage Asylum Seekers 8
- Asylum Appeal Cases Raise Hope for More Positive Decisions 11
- Asylum Cases Approved and Denied by INS District Directors for Selected Nationalities, June 83-September 89 12
- Rolando-Hernandez v. INS 11
- Canada's More Restrictive Asylum System in Place 1
- Canada won't track people returned to their home countries after being denied asylum (update) 6
- Chen, Matter of 11

- Comparison of Asylum Approval Rates (statistics) 5
- Congress Steps Up Protection for Chinese Students 7
- Detained, Denied, Deported: Asylum Seekers in the United States, Helsinki Watch (report) 8
- Detention and Deterrence in Texas: Central Americans in INS Proceedings (lead) 5
- District court orders second chance for asylum seekers in Los Angeles, faults "quick adjudications" (update) 6
- Haitian Exclusion Hearings at Krome (transcript) 4
- Haitian Interdictions Hit Record High, INS Facility at Krome Swells With Haitians 4
- House Hearing Examines U.S. Asylum Policy Options 3
- House Hearing Looks at Haitian Interdiction, Detention 6
- House to Merge Safe Haven Bills for Chinese and Central Americans 10
- INS Drafts Legislation to Block Asylum Seekers at Ports of Entry 4
- The Law of Asylum in the United States: A Manual for Practitioners and Adjudicators, AILA (book) 8
- Lives on the Line: Seeking Asylum in South Texas, American Bar Association (report) 8
- Maldonado Cruz v. INS 11
- Orantes-Hernandez v. Meese 5
- The New Asylum Seekers: Refugee Law in the 1980's, Kiewer Academic Publishers (book) 8
- New Flows of Cubans and Haitians reported (update) 10
- Nine contra leaders apply for asylum in U.S. (update) 8

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Virginia Hamilton
Editor

* On Both Sides of the Border, Religious Groups Offer Temporary Haven to Central Americans	5	* Heavy shelling kills 3, forces evacuation of Borai Camp at Thai/Cambodian Border (update)	1
* Polish EVD extended to March 1, 1989 (update)	1	* Hong Kong Refugee Population Running Out of Time and Space	9
* Senate holds hearing on DeConcini/Moakley bill (update)	7	* Hong Kong forcibly repatriates Vietnamese refugees (update)	12
* <u>Solimanani, Matter of</u>	11	* House Holds Hearing on Indochinese Refugees at Risk	1
* South Texas Detention Plan Goes Forward (lead)	2	* Indochinese Refugee Camp Population by Ethnic Group, as of April 1989 (statistics)	7
* State Dept. advisory "sticker" opinions not to be considered negative (update)	4	* <u>Inhumane Deterrence: The Human Rights of Vietnamese Boat People in Hong Kong</u> , Lawyers Committee for Human Rights (report)	8
* Suit Stands Charging Bias Against Salvadorans and Guatemalans on Asylum and EVD	10	* <u>Khmer Rouge Abuses Along the Thai-Cambodian Border</u> , Asia Watch (report)	5
* Temporary Safe Haven Bill Passes House, Advances in Senate	11	* Thai authorities round up Lao, send them to detention center (update)	8
* Temporary Safe Haven for Lebanese Proposed	10	* <u>Political Pawns: Refugees on the Thai/Cambodian Border</u> , Josephine Heynell (book)	2
BUDGET		* Salvadorans repatriated to El Salvador (update)	11
* Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead)	3	* Services to Refugees Worldwide Threatened by UNHCR Funding Crisis	7
* Congress Funds More FY 89 Refugee Admissions, ORR Gets No New Money (lead)	5	* "Situation Zero," Stanley Harper (film)	5
* Federal Refugee Assistance Funding Per Refugee Arrival (statistics)	6	* Some 8,000 Cambodians arrive at Site K after shelling (update)	7
* Funds available for targeted assistance (update)	7	* Thailand closes repatriation center for Burmese, considers Burmese illegal immigrants (update)	4
* FY 90 Budget Request for U.S. Refugee Program (statistics)	2	* "We Asked for Democracy and Got Only Bullets": Students and Minorities on the Thai-Burma Border (lead)	8
* FY 90 Refugee Budgets Clear Congress, Await Presidential Signature (lead)	11	* U.S. concludes final review of Cambodians rejected for resettlement (update)	8
* FY 90 budget in flux (update)	12		
* INS plagued by sloppy management, says the GAO (update)	4	CANADA	
* Services to Refugees Worldwide Threatened by UNHCR Funding Crisis	7	* Canada's More Restrictive Asylum System in Place	1
* U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead)	9	* Canada won't track people returned to their home countries after being denied asylum (update)	6
BURMA			
* FY 90 Refugee Budgets Clear Congress, Await Presidential Signature (lead)	11	CENTRAL AMERICA/CENTRAL AMERICANS	
* Thailand closes repatriation center for Burmese, considers Burmese illegal immigrants (update)	4	* American Families Opening Homes to Central American Teenage Asylum Seekers	8
* "We Asked for Democracy and Got Only Bullets": Students and Minorities on the Thai-Burma Border (lead)	8	* Asylum Appeal Cases Raise Hope for More Positive Decisions	11
CAMBODIA/CAMBODIANS		* Border Patrol apprehensions down in FY 89, but rise again in first quarter, FY 90 (update)	12
* Cambodians in Khao I Dang Camp illegally to be moved (update)	4	* Border Patrol Apprehensions (statistics)	2
* Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead)	4	* Carter forges agreement to allow Miskitos to return to Nicaragua (update)	9
* <u>Community of Confinement: Site II</u> , Indochinese Psychiatric Clinic, (resource)	5	* Canada's More Restrictive Asylum System in Place	1
* <u>Country Reports on Human Rights Practices for 1988</u> , Department of State (annual report)	2	* Central American governments agree on contra plan (update)	2
* Eight Cambodians killed during attack (update)	7	* <u>Country Reports on Human Rights Practices for 1988</u> , Department of State (annual report)	2
* FY 90 Refugee Budgets Clear Congress, Await Presidential Signature (lead)	11	* Court upholds conviction in sanctuary trial (update)	4
* From Killing Time to the Killing Fields?: Cambodian Refugees Fear Forced Repatriation (lead)	10	* <u>Detained, Denied, Deported: Asylum Seekers in the United States</u> , Helsinki Watch (report)	8
* Heavy shelling kills 3, forces evacuation of Borai Camp at Thai/Cambodian Border (update)	1	* Detention and Deterrence in Texas: Central Americans in INS Proceedings (lead)	5
* <u>Khmer Rouge Abuses Along the Thai-Cambodian Border</u> , Asia Watch (report)	5	* Explosion kills one, five injured, in Salvadoran repopulation project (update)	1
* Mental Health Crisis at Site 2	5	* Fighting erupts in Salvadoran refugee camp (update)	2
* <u>Political Pawns: Refugees on the Thai-Cambodian Border</u> , Josephine Heynell (book)	2	* Four-mile ditch planned for Mexican border (update)	1
* <u>Refuge Denied</u> , Lawyers Committee for Human Rights (report)	1	* House Amends Moakley Safe Haven Bill for Salvadorans and Nicaraguans	5
* "Samsara", new film on Cambodia, Ellen Bruno (resource)	10	* House Judiciary approves Moakley safe haven bill (update)	8
* "Situation Zero," Stanley Harper (film)	5	* House Hearing Examines U.S. Asylum Policy Options	3
* Some 8,000 Cambodians arrive at Site K after shelling (update)	7	* House to Merge Safe Haven Bills for Chinese and Central Americans	10
* U.S. concludes final review of Cambodians rejected for resettlement (update)	8	* <u>If the War in Nicaragua Ends: Where Will the Contras Go? A Discussion Paper</u> , Refugee Policy Group (report)	1
CAMPS (REFUGEE) AND REFUGEE PROCESSING CENTERS		* The Immigration Reform and Control Act has resulted in 35 percent fewer apprehensions (update)	7
* Cambodians in Khao I Dang Camp illegally to be moved (update)	4	* INS Deports Guatemalan Against Judge's Order	4
* <u>Community of Confinement: Site II</u> , Indochinese Psychiatric Clinic (resource)	5	* INS Drafts Legislation to Block Asylum Seekers at Ports of Entry	4
* Eight Cambodians killed during attack (update)	7	* INS Seeks Tougher Approach on Asylum, Work Authorization Travel, But Faces Legal Challenge (lead story)	1
* Explosion kills one, five injured, in Salvadoran repopulation project (update)	1	* <u>Lives on the Line: Seeking Asylum in South Texas</u> , American Bar Association (report)	8
* Fear and Hope in Southern Africa	10	* Massoli Out, Morrison In, as Chairman of House Refugee Subcommittee	2
* Fighting erupts in Salvadoran refugee camp (update)	2	* Salvadorans repatriated to El Salvador (update)	11
* From Killing Time to the Killing Fields?: Cambodian Refugees Fear Forced Repatriation (lead story)	10	* Suit Stands Charging Bias Against Salvadorans and Guatemalans on Asylum and EVD	10
* Geneva Conference Urges Repatriation of Vietnamese Boat People	7	* <u>The New Asylum Seekers: Refugee Law in the 1980's</u> , Kluwer Academic Publishers (book)	8
		* On Both Sides of the Border, Religious Groups Offer Temporary Haven to Central Americans	5

• Renewed violence in El Salvador sparks new refugees (update)	12	• INS Seeks Tougher Approach on Asylum, Work Authorization Travel, But Faces Legal Challenge (lead story)	1
• Senate holds hearing on DeConcini/Moakley bill (update)	7	• New Flows of Cubans and Haitians reported (update)	10
• Temporary Safe Haven Bill Passes House, Advances in Senate	11	• Tensions run high at Krome Detention Center (update)	5
• U.S. Resumes Deportation of Nicaraguans	5		
CHINA/REFUGEES FROM CHINA		EASTERN EUROPE	
• Bush vetoes Chinese student visa extension bill (update)	12	• Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead)	3
• Congress Steps Up Protection for Chinese Students	7	• Adjustment of Status for EVD Poles, Afghans, Ethiopians, and Ugandans ends December 22 (update)	12
• House to Merge Safe Haven Bills for Chinese and Central Americans	10	• <u>Closed Borders: The Contemporary Assault on Freedom of Movement</u> , Alan Dowty (book)	9
• INS extends visas of Chinese now in U.S. (update)	6	• Congress Considers Presumptive Refugee Status Eligibility for Certain Soviets, Poles, and Indo-Chinese (lead story)	7
• Japan says it will deport 600 Chinese (update)	9	• <u>Czechoslovakia: Prison Conditions in</u> , Human Rights Watch (report)	8
• Temporary Safe Haven Bill Passes House, Advances in Senate	11	• Czechs tear down border fence (update)	12
CIVIL RIGHTS/COMMUNITY RELATIONS		• East German guards kill man trying to escape across Berlin Wall (update)	3
• Haitian Interdictions Hit Record High, INS Facility at Krome Swells With Haitians	4	• Hungary tears down barbed wire fence at Austrian border (update)	5
• INS Seeks Tougher Approach on Asylum, Work Authorization Travel, But Faces Legal Challenge (lead story)	1	• Hungary accedes to UN refugee Convention (update)	5
CONGRESS		• More than 800 East Germans arrive in West Germany each day (update)	9
• Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead)	3	• <u>Poland: Prison Conditions in</u> , Human Rights Watch (report)	8
• Bush vetoes Chinese student visa extension bill (update)	12	• Polish EVD extended to March 1, 1989 (update)	1
• Compromise legal immigration bill passes Senate (update)	7	• President signs determination to increase refugee ceiling for FY 89 (update)	7
• Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead)	4	• Romania seals border with Hungary (update)	12
• Congress Considers Presumptive Refugee Status Eligibility for Certain Soviets, Poles, and Indo-Chinese (lead story)	7	• Some 279,000 ethnic Turks flee Bulgaria in three-month period (update)	9
• Congress Funds More FY 89 Refugee Admissions, ORR Gets No New Money (lead)	6	• U.S. stops processing Polish and Hungarian refugee applications (update)	12
• Congress Steps Up Protection for Chinese Students	7	• <u>Violations of the Helsinki Accords: Poland</u> , Human Rights Watch (report)	9
• FY 90 Budget Request for U.S. Refugee Program (statistics)	2		
• FY 90 Refugee Budgets Clear Congress, Await Presidential Signature (lead)	11	EDUCATION	
• House Amends Moakley Safe Haven Bill for Salvadorans and Nicaraguans	5	• Agencies' Cooperative Effort is Key in Project for Amerasians	7
• House Judiciary approves Moakley safe haven bill (update)	8	• Deaf Refugees in Minnesota Learn American Sign Language	6
• House Hearing Examines U.S. Asylum Policy Options	3	• <u>ESL/Civics: Planning and Implementing English and Civics Programs</u> , American Council for Nationalities Service (handbook)	2
• House Hearing Looks at Haitian Interdiction, Detention	6	• <u>Southeast Asian Refugee Studies Newsletter</u> , University of Minnesota (resource)	6
• House Holds Hearing on Indochinese Refugees at Risk	1	• States with Largest School Enrollments of Refugee Children (statistics)	10
• House Immigration Subcommittee marks up Refugee Resettlement Extension Act (update)	7		
• House Reviews Vietnamese Refugee Policy	7	EMPLOYMENT	
• House to Merge Safe Haven Bills for Chinese and Central Americans	10	• Aging, Office of Human Development Services, HHS (magazine)	6
• Legislation Introduced Relating to Refugees and Asylum Seekers (list)	2	• Agreement reached in Haitian class-action suit (update)	2
• Mazzoli Out, Morrison In, as Chairman of House Refugee Subcommittee	2	• INS Seeks Tougher Approach on Asylum, Work Authorization Travel, But Faces Legal Challenge (lead story)	1
• Senate Judiciary Committee approves overhaul of immigration law (update)	6	• "Refugee Resettlement in Minnesota," by Gov. Rudy Perpich	6
• Temporary Safe Haven Bill Passes House, Advances in Senate	11		
• Temporary Safe Haven for Lebanese Proposed	10	ENGLISH AS A SECOND LANGUAGE (ESL)	
• U.S. Refugee and Asylum Policies: A 1988 Chronology (chart)	1	• Deaf Refugees in Minnesota Learn American Sign Language	6
• U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead story)	9	• <u>ESL/Civics: Planning and Implementing English and Civics Programs</u> , American Council for Nationalities Service (handbook)	2
CUBA/CUBANS		EUROPE (SEE EASTERN EUROPE OR WESTERN EUROPE)	
• Country Reports on Human Rights Practices for 1988, Department of State (annual report)	2	HAITI/HAITIANS	
• New Flows of Cubans and Haitians reported (update)	10	• Agreement reached in Haitian class-action suit (update)	2
DETENTION		• Country Reports on Human Rights Practices for 1988, Department of State (annual report)	2
• Agreement reached in Haitian class action suit (update)	8	• Haitian Exclusion Hearings at Krome (transcript)	4
• American Families Opening Homes to Central American Teenage Asylum Seekers	8	• Haitian Interdictions Hit Record High, INS Facility at Krome Swells With Haitians	4
• <u>Detained, Denied, Reported: Asylum Seekers in the United States</u> , Helsinki Watch (report)	8	• House Hearing Looks at Haitian Interdiction, Detention	6
• Detention and Deterrence in Texas: Central Americans in INS Proceedings (lead)	5	• Problems Faced by African and Haitian Refugees Discussed at Washington Conference	10
• Haitian Interdictions Hit Record High, INS Facility at Krome Swells With Haitians	4	• <u>The More Things Change... Human Rights in Haiti</u> , Human Rights Watch, National Coalition for Haitian Refugees (report)	4
• House Hearing Examines U.S. Asylum Policy Options	3	• New Flows of Cubans and Haitians reported (update)	10
• House Hearing Looks at Haitian Interdiction, Detention	6	• Tensions run high at Krome Detention Center (update)	5
• <u>Inhumane Detention: The Human Rights of Vietnamese Boat People in Hong Kong</u> , Lawyers Committee for Human Rights (report)	8		
		HEALTH/MENTAL HEALTH	
		• Agencies' Cooperative Effort is Key in Project for Amerasians	7
		• Aging, Office of Human Development Services, HHS	

- (magazine) 6
- Community of Confinement: Site II, Indochinese Psychiatric Clinic (report) 5
- "Crossing Cultures in Mental Health," International Counseling Center (conference) 1
- Deaf Refugees in Minnesota Learn American Sign Language 5
- "Emerging Health Issues with Refugees," Wisconsin Refugee Health Program (conference) 6
- Mental Health Crisis at Site 2 5
- Minnesota Center Helps Victims of Torture Heal Hidden Scars 6
- Refugee Health Issues Quarterly, American Refugee Committee (resource) 6
- "Refugee Mental Health: Looking Forward, Looking Back," Colorado Division of Mental Health (conference) 7
- Report analyzes boat people and "survivor guilt" (update) 2
- Southeast Asian Refugee Studies Newsletter, University of Minnesota (resource) 6

BMONG (SEE LAOS/REFUGEES FROM LAOS)

IMMIGRATION

- Compromise legal immigration bill passes Senate (update) 7
- Directory of Nonprofit Agencies that Assist Persons in Immigration Matters, National Center for Immigrants' Rights, (guide) 2
- Four-mile ditch planned for Mexican border (update) 1
- The Immigration Reform and Control Act has resulted in 35 percent fewer apprehensions (update) 7
- INS Seeks Tougher Approach on Asylum, Work Authorization Travel, But Faces Legal Challenge (lead story) 1
- Senate Judiciary Committee approves overhaul of immigration law (update) 6

IMMIGRATION AND NATURALIZATION SERVICE (INS)

- Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead) 3
- Adjustment of Status for EVD Poles, Afghans, Ethiopians, and Ugandans ends December 22 (update) 12
- Agreement reached in Haitian class action suit (update) 8
- Asylum Cases Approved and Denied by INS District Directors for Selected Nationalities, June 83-Sept. 89 12
- Border Patrol apprehensions down in FY 89, but rise again in first quarter, FY 90 (update) 12
- Bush vetoes Chinese student visa extension bill (update) 12
- Aliens Have Right to Free Speech, Part of Immigration Law Found Unconstitutional 3
- Agreement reached in Haitian class-action suit (update) 2
- Asylum Appeal Cases Raise Hope for More Positive Decisions 11
- Border Patrol Apprehensions (statistics) 2
- Border Patrol Apprehensions (statistics) 2
- Border Patrol reduces McAllen sector staff (update) 5
- Buck named Acting INS Commissioner (update) 7
- Comparison of Asylum Approval Rates (statistics) 5
- Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead) 4
- Congress Considers Presumptive Refugee Status Eligibility for Certain Soviets, Poles, and Indochinese (lead) 7
- Congress Steps Up Protection for Chinese Students 7
- Detained, Denied, Deported: Asylum Seekers in the United States, Helsinki Watch (report) 8
- Detention and Deterrence in Texas: Central Americans in INS Proceedings (lead) 5
- District court orders second chance for asylum seekers in Los Angeles, faults "quick adjudications" (update) 6
- Four-mile ditch planned for Mexican border (update) 1
- Haitian Exclusion Hearings at Krome (transcript) 4
- Haitian Interdictions Hit Record High, INS Facility at Krome Swells With Haitians 4
- House Hearing Examines U.S. Asylum Policy Options 3
- House to Merge Safe Haven Bills for Chinese and Central Americans 10
- The Immigration Reform and Control Act has resulted in 35 percent fewer apprehensions (update) 7
- INS Deports Guatemalan Against Judge's Order 4
- INS Drafts Legislation to Block Asylum Seekers at Ports of Entry 4
- INS extends visas of Chinese now in U.S. (update) 6
- INS plagued by sloppy management, says the GAO (update) 4
- INS Seeks Tougher Approach on Asylum, Work Authorization Travel, But Faces Legal Challenge (lead story) 1
- Israel and U.S. Compete for Exiting Soviet Jews 7
- Jews, Pentecostals Challenge INS Denials of Refugee Status for Soviet Emigre 3

- The Law of Asylum in the United States: A Manual for Practitioners and Adjudicators, AILA (book) 8
- Lives on the Line: Seeking Asylum in South Texas, American Bar Association (report) 8
- The New Asylum Seekers: Refugee Law in the 1980's, Kiewer Academic Publishers (book) 8
- McNary confirmed Commissioner of INS (update) 11
- New Flows of Cubans and Haitians reported (update) 10
- New INS commissioner forbids INS interviews with press and Congress without prior approval from offices of Congressional and Public Affairs (update) 12
- Polish EVD extended to March 1, 1989 (update) 1
- Refugee Approval Rate by INS offices Abroad, FY 89 by Region and Nationality (statistics) 12
- Rivkind resigns as Miami INS director (update) 8
- State Dept. advisory "sticker" opinions not to be considered negative (update) 4
- Suit Stands Charging Bias Against Salvadorans and Guatemalans on Asylum and EVD 10
- Temporary Safe Haven for Lebanese Proposed 10
- U.S. concludes final review of Cambodians rejected for resettlement (update) 8
- U.S. Refugee and Asylum Policies: A 1988 Chronology (chart) 1
- U.S. Resumes Deportation of Nicaraguans 5
- U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead story) 9

INTERGOVERNMENTAL AGENCIES

- A Future Preserved: International Assistance to Refugees, Pergamon Press (book) 8
- From Killing Time to the Killing Fields?: Cambodian Refugees Fear Forced Repatriation (lead story) 10
- Geneva Conference Urges Repatriation of Vietnamese Boat People 7
- House Holds Hearing on Indochinese Refugees at Risk 1
- Services to Refugees Worldwide Threatened by UNHCR Funding Crisis 7
- UNHCR Funding Crisis Deepens 11
- UN High Commissioner For Refugees Hocke resigns 11

LAOS/LAOTIANS (INCLUDING ALL ETHNIC GROUPS)

- Country Reports on Human Rights Practices for 1988, Department of State (annual report) 2
- Thai authorities round up Lao, send them to detention center (update) 8

MEETINGS AND CONFERENCES

- "American Resettlement: Strategies for Success," U.S. Catholic Conference (conference) 1
- "Crossing Cultures in Mental Health," International Counseling Center (conference) 1
- "Emerging Health Issues with Refugees," Wisconsin Refugee Health Program (conference) 6
- Geneva Conference Urges Repatriation of Vietnamese Boat People 7
- "Genocide Watch," Institute for the Study of Genocide, Cultural Survival, U.S. Committee for Refugees Conference (conference) 2
- Problems Faced by African and Haitian Refugees Discussed at Washington Conference, National Immigration, Refugee and Citizenship Forum 10

MENTAL HEALTH (SEE HEALTH/MENTAL HEALTH)

MIDDLE EAST AND SOUTH ASIA/REFUGEES FROM THE MIDDLE EAST AND SOUTH ASIA

- Adjustment of Status for EVD Poles, Afghans, Ethiopians, and Ugandans ends December 22 (update) 12
- Afghan refugees flee fighting in Kabul (update) 3
- Amanullah and Wahidullah vs. Cobb 1
- Children of the Stones, American Arab Anti-Discrimination Committee (book) 3
- Court Bars Return of Afghan Refugees to India 1
- Aliens Have Right to Free Speech, Part of Immigration Law Found Unconstitutional 3
- American-Arab Anti-Discrimination Committee v. Meese 3
- Soleimani, Matter of 11
- Temporary Safe Haven for Lebanese Proposed 10

MUTUAL ASSISTANCE ASSOCIATIONS (MAA)

- South Asian Refugees in United States Face Many Problems, Find Little Support 10
- Refugees Speak for Themselves through "Refugee Voices" 8

OFFICE OF REFUGEE RESETTLEMENT (ORR)/HEALTH AND HUMAN SERVICES (HHS)

- * Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead) 3
- * "Amerasian Resettlement: Strategies for Success," U.S. Catholic Conference (conference) 1
- * Congress Funds More FY 89 Refugee Admissions, ORR Gets No New Money (lead) 6
- * Funds available for targeted assistance (update) 7
- * FY 90 Budget Request for U.S. Refugee Program (statistics) 2
- * Gee resigns as ORR director (update) 5
- * Gersten named director designate of ORR (update) 11
- * House Immigration Subcommittee marks up Refugee Resettlement Extension Act (update) 7
- * Only 10,500 Amerasian Admissions Expected in FY 1989, But 45 Percent Due in September 7
- * U.S. Refugee and Asylum Policies: A 1988 Chronology (chart) 1
- * U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union 1

OFFICE OF THE U.S. COORDINATOR FOR REFUGEES

- * Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead) 3
- * FY 90 Budget Request for U.S. Refugee Program (statistics) 2
- * FY 90 Refugee Budgets Clear Congress, Await Presidential Signature (lead) 11
- * House Holds Hearing on Indochinese Refugees at Risk 1
- * LaFontant named U.S. Coordinator for Refugees (update) 3
- * LaFontant Sworn in as U.S. Refugee Coordinator 7
- * U.S. Coordinator for Refugees and Bureau for Refugee Programs Director to be staffed separately (update) 6
- * U.S. Refugee and Asylum Policies: A 1988 Chronology (chart) 1
- * U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead) 9
- * U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union 1

ORDERLY DEPARTURE PROGRAM (ODP)

- * ASEAN nations announce they will screen Vietnamese asylum seekers (update) 3
- * Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead) 4
- * House Reviews Vietnamese Refugee Policy 7
- * Only 10,500 Amerasian Admissions Expected in FY 1989, But 45 Percent Due in September 7
- * U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union 1
- * U.S. and Vietnam agree to exit of reeducation camp prisoners (update) 8

ORGANIZATIONS/AGENCIES (SEE ORR/HHS, INS, STATE/DEF, VOLUNTARY AGENCIES, HEALTH, INTERGOVERNMENTAL AGENCIES, ETC.)**PIRACY**

- * Pirates attack Vietnamese refugees off Malaysia coast (update) 5
- * Refuge Denied, Lawyers Committee for Human Rights (report) 1
- * Report analyzes boat people and "survivor guilt" (update) 2

POLICY/LAW

- * Agreement reached in Haitian class-action suit (update) 2
- * Aliens Have Right to Free Speech, Part of Immigration Law Found Unconstitutional 3
- * Amanullah and Mahidullah vs. Cobb 1
- * American-Arab Anti-Discrimination League v. Meese 3
- * Asylum Appeal Cases Raise Hope for More Positive Decisions 11
- * Bolance-Hernandez v. INS 11
- * Compromise legal immigration bill passes Senate (update) 7
- * Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead) 4
- * Court Bars Return of Afghan Refugees to India 1
- * Court upholds conviction in sanctuary trial (update) 4
- * District court orders second chance for asylum seekers in Los Angeles, faults "quick adjudications" (update) 6
- * Haitian Exclusion Hearings at Krome (transcript) 4
- * House Hearing Examines U.S. Asylum Policy Options 3
- * House Reviews Vietnamese Refugee Policy 7
- * INS Departs Guatemalan Against Judge's Order 4
- * INS Drafts Legislation to Block Asylum Seekers at Ports of Entry 4
- * INS Seeks Tougher Approach on Asylum, Work Authorization

- Travel, But Faces Legal Challenge (lead story) 1
- * Legislation Introduced Relating to Refugees and Asylum Seekers (list) 2
- * Maldonado Cruz v. INS 11
- * Chen, Matter of 11
- * President signs determination to increase refugee ceiling for FY 89 (update) 7
- * Senate Judiciary Committee approves overhaul of immigration law (update) 6
- * Soleimani, Matter of 11
- * South Texas Detention Plan Goes Forward (lead) 2
- * Strip searches of juveniles at INS detention facilities are unconstitutional, rules district court (update) 7
- * Suit Stands Charging Bias Against Salvadorans and Guatemalans on Asylum and EVD 10
- * U.S. Refugee and Asylum Policies: A 1988 Chronology (chart) 1
- * U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union 1

PUBLIC ASSISTANCE

- * Congress Funds More FY 89 Refugee Admissions, ORR Gets No New Money (lead) 6
- * Federal Refugee Assistance Funding Per Refugee Arrival (statistics) 6
- * Funds available for targeted assistance (update) 7
- * FY 90 Budget Request for U.S. Refugee Program (statistics) 2
- * FY 90 Refugee Budgets Clear Congress, Await Presidential Signature (lead) 11
- * "Refugee Resettlement in Minnesota," by Gov. Rudy Perpich 6
- * U.S. Refugee and Asylum Policies: A 1988 Chronology (chart) 1
- * U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union 1

PUBLIC OPINION

- * Haitian Interdictions Hit Record High, INS Facility at Krome Swells With Haitians 4
- * "Refugee Resettlement in Minnesota," by Gov. Rudy Perpich 6

REFUGEE PROCESSING

- * Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead) 3
- * ASEAN nations announce they will screen Vietnamese asylum seekers (update) 3
- * Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead) 4
- * Congress Considers Presumptive Refugee Status Eligibility for Certain Soviets, Poles, and Indochinese (lead story) 7
- * ESL/Civics: Planning and Implementing English and Civics Programs, American Council for Nationalities Service (handbook) 2
- * Federal Refugee Assistance Funding Per Refugee Arrival (statistics) 6
- * Hong Kong Refugee Population Running Out of Time and Space 9
- * House Holds Hearing on Indochinese Refugees at Risk 1
- * House reviews Vietnamese Refugee Policy 7
- * Jews, Pentecostals Challenge INS Denials of Refugee Status for Soviet Emigres 3
- * Only 10,500 Amerasian Admissions Expected in FY 1989, But 45 Percent Due in September 7
- * Refuge Denied, Lawyers Committee for Human Rights (report) 1
- * Refugee Approval Rates by INS Offices Abroad, FY 89, by Region and Nationality 12
- * Refugee Processing Priorities by Region (statistics) 12
- * U.S. and Vietnam agree to exit of reeducation camp prisoners (update) 8
- * U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead story) 9
- * U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union 1

RESEARCH

- * Closed Borders: The Contemporary Assault on Freedom of Movement, Alan Dowty (book) 9
- * Community of Confinement: Site II, Indochinese Psychiatric Clinic (report) 5
- * Jews, Pentecostals Challenge INS Denials of Refugee Status for Soviet Emigres 3
- * Khmer Rouge Abuses Along the Thai-Cambodian Border, Asia Watch (report) 5

- * The New Asylum Seekers (book) 8
- * Political Pawns: Refugees on the Thai-Cambodian Border, Josephine Reynell (book) 2
- * Mental Health Crisis at Site 2 5

RESETTLEMENT/ADJUSTMENT AND ACCULTURATION

- * Agencies' Cooperative Effort is Key in Project for Amerasians 7
- * Aging, Office of Human Development Services, HHS (magazine) 6
- * "Amerasian Resettlement: Strategies for Success," U.S. Catholic Conference (conference) 1
- * American Families Opening Homes to Central American Teenage Asylum Seekers 8
- * "Crossing Cultures in Mental Health," International Counseling Center (conference) 1
- * Deaf Refugees in Minnesota Learn American Sign Language 6
- * "Emerging Health Issues with Refugees," Wisconsin Refugee Health Program (conference) 6
- * South African Refugees in United States Face Many Problems, Find Little Support 10
- * Minnesota Center Helps Victims of Torture Heal Hidden Scars 6
- * Only 10,500 Amerasian Admissions Expected in FY 1989, But 45 Percent Due in September 7
- * Refugee Health Issues Quarterly, American Refugee Committee (resource) 6
- * "Refugee Resettlement in Minnesota," by Gov. Rudy Perpich 6
- * Refugees Speak for Themselves through "Refugee Voices" 8
- * Southeast Asian Refugee Studies Newsletter, University of Minnesota (resource) 6

RESETTLEMENT/ADMISSIONS AND NUMBERS

- * Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead) 3
- * Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead) 4
- * Congress Considers Presumptive Refugee Status Eligibility for Certain Soviets, Poles, and Indo-Chinese (lead story) 7
- * Federal Refugee Assistance Funding Per Refugee Arrival (statistics) 6
- * FY 89 Refugee Arrivals by State, as of June 1989 (statistics) 8
- * FY 90 Budget Request for U.S. Refugee Program (statistics) 2
- * FY 90 Refugee Budgets Clear Congress, Await Presidential Signature (lead) 11
- * Geneva Conference Urges Repatriation of Vietnamese Boat People 7
- * House Reviews Vietnamese Refugee Policy 7
- * Indo-Chinese refugee admissions to U.S. will be heavy in last quarter (update) 5
- * Jews, Pentecostals Challenge INS Denials of Refugee Status for Soviet Emigres 3
- * Only 10,500 Amerasian Admissions Expected in FY 1989, But 45 Percent Due in September 7
- * Planned Adjustments to FY 89 Funded Regional Admissions Ceilings (statistics) 1
- * President signs determination to increase refugee ceiling for FY 89 (update) 7
- * Refugee Admissions to the U.S. and Refugee Admissions Ceilings, FY 75-89 (statistics) 12
- * "Refugee Resettlement in Minnesota," by Gov. Rudy Perpich 6
- * Summary of Refugee Admissions, First Half of FY 89 (statistics) 5
- * U.S. and Vietnam agree to exit of reeducation camp prisoners (update) 8
- * U.S. Refugee and Asylum Policies: A 1988 Chronology (chart) 1
- * U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union 1
- * U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead story) 9

RESETTLEMENT/PROGRAMS

- * Agencies' Cooperative Effort is Key in Project for Amerasians 7
- * Deaf Refugees in Minnesota Learn American Sign Language 6
- * Funds available for targeted assistance (update) 7
- * Minnesota Center Helps Victims of Torture Heal Hidden Scars 6
- * Only 10,500 Amerasian Admissions Expected in FY 1989, But 45 Percent Due in September 7
- * "Refugee Resettlement in Minnesota," by Gov. Rudy Perpich 6
- * Refugees Speak for Themselves through "Refugee Voices" 8

- * South African Refugees in United States Face Many Problems, Find Little Support 10

RESETTLEMENT/STUDIES

- * Refugee Health Issues Quarterly, American Refugee Committee (resource) 6
- * "Refugee Resettlement in Minnesota," by Gov. Rudy Perpich 6
- * Southeast Asian Refugee Studies Newsletter, University of Minnesota (resource) 6

RESOURCES/GUIDES

- * African Human Rights Directory and Bibliography, Human Rights Internet (guide) 6
- * Aging, Office of Human Development Services, HHS (magazine) 6
- * Americas Watch Reports on Latin America (several reports) 8
- * Czechoslovakia, Prison Conditions in, Human Rights Watch (report) 8
- * Children of the Stones, American-Arab Anti-Discrimination Committee (book) 3
- * Closed Borders: The Contemporary Assault on Freedom of Movement, Alan Dowty (book) 9
- * Community of Confinement: The Mental Health Crisis in Site Two, Richard F. Mollica and Russell R. Jailbert (book) 5
- * Country Reports on Human Rights Practices for 1988, Department of State (annual report) 2
- * Detained, Denied, Deported: Asylum Seekers in the United States, Helsinki Watch (report) 8
- * Directory of Nonprofit Agencies that Assist Persons in Immigration Matters, National Center for Immigrants' Rights, (guide) 2
- * ESL/Civics: Planning and Implementing English and Civics Programs, American Council for Nationalities Service (handbook) 2
- * If the War in Nicaragua Ends: Where Will the Contras Go? A Discussion Paper, Refugee Policy Group (report) 1
- * Inhumane Detention: The Human Rights of Vietnamese Boat People in Hong Kong, Lawyers Committee for Human Rights (report) 8
- * In Search of Asylum: Vietnamese Boat People in Hong Kong, Indochina Resource Action Center (report) 1
- * Khmer Rouge Abuses Along the Thai-Cambodian Border, Asia Watch (report) 5
- * Lives on the Line: Seeking Asylum in South Texas, American Bar Association (report) 8
- * The More Things Change... Human Rights in Haiti, Human Rights Watch, National Coalition for Haitian Refugees (report) 4
- * The New Asylum Seekers: Refugee Law in the 1980's, Kluwer Academic Publishers (book) 8
- * Poland, Prison Conditions in, Human Rights Watch (report) 8
- * Political Pawns: Refugees on the Thai-Cambodian Border, Josephine Reynell (book) 2
- * Refuge Denied, Lawyers Committee for Human Rights (report) 1
- * Refugee Health Issues Quarterly, American Refugee Committee (resource) 6
- * "Samsara", new film on Cambodia, Ellen Bruno (resource) 10
- * "Situation Zero," Stanley Harper (film) 5
- * Southeast Asian Refugee Studies Newsletter, University of Minnesota (resource) 6
- * Turkey, Prison Conditions in, Human Rights Watch (report) 8
- * Victims and Survivors: Displaced Persons and Other War Victims in Viet-Nam, 1954-1975, Louis Wiesner (book) 9
- * Violations of the Helsinki Accords: Poland, Human Rights Watch (report) 9

SANCTUARY MOVEMENT

- * Court upholds conviction in sanctuary trial 4

SOUTH ASIA (SEE MIDDLE EAST AND SOUTH ASIA)**SOUTHEAST ASIA/SOUTHEAST ASIANS**

- * ASEAN nations announce they will screen Vietnamese asylum seekers (update) 3
- * Cambodia: Peace at Last or the Return of Pol Pot? (lead) 7
- * Congress Considers Presumptive Refugee Status Eligibility for Certain Soviets, Poles, and Indo-Chinese (lead story) 7
- * From Killing Time to the Killing Fields?: Cambodian Refugees Fear Forced Repatriation (lead story) 10
- * Geneva Conference Urges Repatriation of Vietnamese Boat People 7

* Hong Kong forcibly repatriates Vietnamese refugees (update)	12	* of Initial Resettlement, FY 83-89 (statistics)	12
* Indochinese Refugee Activity since 1975 (statistics)	12	* Refugee Processing Priorities by Region (statistics)	12
* Indochinese refugee admissions to U.S. will be heavy in last quarter (update)	5	* Southeast Asian Refugee Arrivals in the U.S. by Nationality, FY 75-89 (statistics)	12
* Indochinese Refugee Camp Population by Ethnic Group, As of April 1989 (statistics)	7	* Southeast Asian Refugees: Estimated Cumulative State Populations, FY 75-89 (statistics)	12
* Refugees in Hong Kong riot (update)	8	* States with Largest School Enrollments of Refugee Children (statistics)	10
* Southeast Asian Refugee Studies Newsletter, University of Minnesota (resource)	6	* Summary of Refugee Admissions, First Half of FY 89 (statistics)	5
* U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead story)	9		
* U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union	1	THAILAND	
* "We Asked for Democracy and Got Only Bullets": Students and Minorities on the Thai-Burma Border (lead story)	8	* Cambodians in Khao I Dang Camp illegally to be moved (update)	4
		* Country Reports on Human Rights Practices for 1988, Department of State (annual report)	2
STATE DEPARTMENT/BUREAU FOR REFUGEE PROGRAMS		* Eight Cambodians killed during attack (update)	7
* Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead)	3	* From Killing Time to the Killing Fields?: Cambodian Refugees Fear Forced Repatriation (lead story)	10
* Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead)	4	* Geneva Conference Urges Repatriation of Vietnamese Boat People	7
* Congress Considers Presumptive Refugee Status Eligibility for Certain Soviets, Poles, and Indochinese (lead story)	7	* Heavy shelling kills 3, forces evacuation of Borai Camp at Thai/Cambodian Border (update)	1
* Congress Funds More FY 89 Refugee Admissions, ORR Gets No New Money (lead)	6	* House Holds Hearing on Indochinese Refugees at Risk	1
* FY 90 Budget Request for U.S. Refugee Program (statistics)	2	* Mental Health in Site 2 (research)	5
* FY 90 Refugee Budgets Clear Congress, Await Presidential Signature (lead)	11	* Political Pawns: Refugees on the Thai-Cambodian Border, Josephine Reynell (book)	2
* House Immigration Subcommittee marks up Refugee Resettlement Extension Act (update)	7	* Refuge Denied, Lawyers Committee for Human Rights (report)	1
* House Reviews Vietnamese Refugee Policy	7	* Thai authorities round up Lao, send them to detention center (update)	8
* Indochinese refugee admissions to U.S. will be heavy in last quarter (update)	5	* Thailand closes repatriation center for Burmese, considers Burmese illegal immigrants (update)	4
* In Search of Asylum: Vietnamese Boat People in Hong Kong, Indochina Resource Action Center (report)	1	* U.S. concludes final review of Cambodians rejected for resettlement (update)	8
* Lafontant named U.S. Coordinator for Refugees (update)	3	* "We Asked for Democracy and Got Only Bullets": Students and Minorities on the Thai-Burma Border (lead story)	8
* Lyman named new director of Bureau for Refugee Programs (update)	11		
* Only 10,300 Amerasian Admissions Expected in FY 1989, But 45 Percent Due in September	7	UNACCOMPANIED MINORS	
* Planned Adjustments to FY 89 Funded Regional Admissions Ceilings (statistics)	1	* Agencies' Cooperative Effort is Key in Project for Amerasians	7
* State Department advisory "sticker" opinions not to be considered negative (update)	4	* American Families Opening Homes to Central American Teenage Asylum Seekers	8
* U.S. and Vietnam agree to exit of reeducation camp prisoners (update)	8	* Only 10,500 Amerasian Admissions Expected in FY 1989, But 45 Percent Due in September	7
* U.S. Coordinator for Refugees and Bureau for Refugee Programs Director to be staffed separately (update)	6		
* U.S. Refugee and Asylum Policies: A 1988 Chronology (chart)	1	UNDOCUMENTED ALIENS	
* U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead story)	9	* Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead)	3
		* Border Patrol apprehensions down in FY 89, but rise again in first quarter, FY 90 (update)	12
STATISTICS		* Court upholds conviction in sanctuary trial (update)	4
* Arrivals in Resettlement Countries: 88, 89, and Cumulative since 1975 (statistics)	12	* Detention and Deterrence in Texas: Central Americans in INS Proceedings (lead)	5
* Asylum Cases Approved and Denied by INS District Directors for Selected Nationalities, June 83-Sept. 89 (statistics)	12	* Four-mile ditch planned for Mexican border (update)	1
* Border Patrol Apprehensions (statistics)	2	* House Hearing Examines U.S. Asylum Policy Options	3
* Comparison of Asylum Approval Rates (statistics)	5	* House to Merge Safe Haven Bills for Chinese and Central Americans	10
* Estimated 3-Year Refugee/Entrant Population by State and Social Service Allocations for FY 1989 (statistics)	12	* The Immigration Reform and Control Act has resulted in 35 percent fewer apprehensions (update)	7
* Federal Refugee Assistance Funding Per Refugee Arrival (statistics)	6	* INS Seeks Tougher Approach on Asylum, Work Authorization Travel, But Faces Legal Challenge (lead)	1
* FY 89 Refugee Arrivals by State, as of June 1989 (statistics)	8	* On Both Sides of the Border, Religious Groups Offer Temporary Haven to Central Americans	5
* FY 90 Budget Request for U.S. Refugee Program (statistics)	2	* Senate holds hearing on DeConcini/Moakley bill (update)	7
* Indochinese Refugee Activity since 1975 (statistics)	12	* South Texas Detention Plan Goes Forward (lead)	2
* Indochinese Refugee Camp Population by Ethnic Group, As of April 1989 (statistics)	7		
* Indochinese Refugee Camp Population by Ethnic Group, As of September 1989 (statistics)	12	UNHCR (SEE INTERGOVERNMENTAL AGENCIES)	
* Planned Adjustments to FY 89 Funded Regional Admissions Ceilings (statistics)	1	USSR	
* Refugee Admissions to the U.S. and Refugee Admissions Ceilings, FY 75-89 (statistics)	12	* Administration and Congress to Hold Emergency Consultations on FY 89 Refugee Admissions (lead)	3
* Refugee Approval Rate by INS Offices Abroad, FY 89 by Region and Nationality (statistics)	12	* Closed Borders: The Contemporary Assault on Freedom of Movement, Alan Dowty (book)	9
* Refugee Arrivals and Secondary Migration (statistics)	11	* Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead)	4
* Refugee Arrivals by Country of Citizenship and State		* Congress Considers Presumptive Refugee Status Eligibility for Certain Soviets, Poles, and Indochinese (lead story)	7
		* Country Reports on Human Rights Practices for 1988, Department of State (annual report)	2
		* FY 90 Refugee Budgets Clear Congress, Await Presidential Signature (lead)	11
		* Jews, Pentacostals Challenge INS Denial of Refugee Status for Soviet Emigres	3

* President signs determination to increase refugee ceiling for FY 89 (update)	7	* But 45 Percent Due in September	7
* A Total of 6,470 Jews Left the USSR in August (update)	9	* Pirates attack Vietnamese refugees off Malaysia coast (update)	5
* U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead story)	9	* <u>Refuge Denied</u> , Lawyers Committee for Human Rights (report)	1
* U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union	1	* Refugees in Hong Kong riot (update)	8
* USSR estimates 200,000 will emigrate this year (update)	8	* Report analyzes boat people and "survivor guilt" (update)	2
		* UK calls for forcible repatriation of Vietnamese asylum seekers denied refugee status by Hong Kong (update)	6
		* U.S. and Vietnam agree to exit of reeducation camp prisoners (update)	8
		* U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead story)	9
		* U.S. Shifts 7,000 Refugee Numbers from Asia to the Soviet Union	1
		* Vietnamese Boat Arrivals Soar Again in Hong Kong	5
Vietnam/Refugees from Vietnam		VOLUNTARY AGENCIES (VOLAGS)	
* Agencies' Cooperative Effort is Key in Project for Amerasians	7	* Agencies' Cooperative Effort is Key in Project for Amerasians	7
* ASEAN nations announce they will screen Vietnamese asylum seekers (update)	3	* <u>Directory of Nonprofit Agencies that Assist Persons in Immigration Matters</u> , National Center for Immigrants' Rights, (guide)	2
* Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead)	4	* Congress, Administration Offer Legislative Responses to Soviet Refugee Surge (lead)	4
* Congress Considers Presumptive Refugee Status Eligibility for Certain Soviets, Poles, and Indo-chinese (lead story)	7	* Congress Funds More FY 89 Refugee Admissions, ORR Gets No New Money (lead)	6
* <u>Country Reports on Human Rights Practices for 1988</u> , Department of State (annual report)	2	* Jews, Pentecostals Challenge INS Denials of Refugee Status for Soviet Emigres	3
* First Vietnamese refugees voluntarily repatriated from Hong Kong (update)	3	* U.S. Set to Judge All Soviet Refugee Claims in Moscow, 50,000 Places for Soviet Refugee Admissions Requested (lead)	9
* Geneva Conference Urges Repatriation of Vietnamese Boat People	7		
* Hong Kong forcibly repatriates Vietnamese refugees (update)	12	WESTERN EUROPE	
* Hong Kong Refugee Population Running Out of Time and Space	9	* France calls for "interdiction" of asylum seekers (update)	12
* House Holds Hearing on Indochinese Refugees at Risk	1	* More than 800 East Germans arrive in West Germany each day (update)	9
* House Reviews Vietnamese Refugee Policy	7		
* <u>Inhumane Deterrence: The Human Rights of Vietnamese Boat People in Hong Kong</u> , Lawyers Committee for Human Rights (report)	8		
* <u>In Search of Asylum: Vietnamese Boat People in Hong Kong</u> , Indochina Resource Action Center (report)	1		
* Navy captain found guilty for not helping boat refugees (update)	2		
* Only 10,500 Amerasian Admissions Expected in FY 1989,			

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